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ORIGIN AF-01

INFO	LOG-00	AID-01	AMAD-01	CIAE-00	SMEC-00	OASY-00	DODE-00
	DOEE-00	EAP-01	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	JUSE-00	L-01	ADS-00	M-00	NEA-01
	NSAE-00	NSCE-00	OIC-02	OIG-04	OMB-01	PA-01	PM-00
	PRS-01	P-01	SB-00	SNP-00	SP-00	SR-00	SSC-01
	SSO-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	SNIS-00
	NISC-01	PMB-00	PRM-10	PRME-01	DRL-09	G-00	/059R

DRAFTED BY: AF/C:KAISTON:KCA

APPROVED BY: P;PTARNOFF

AF:PBUSHNELL AF/C:ARENDER

P:LBASSETT G:AJOYCE

PRM/AAA:ANELSON DRL:JROSENBLATT IO/UNP:GSTANTON EAP/J:JDINGER

EUR:RFRASUR

NEA/MAG:DFETTER

S/S:DEGRAZE S/S-C:TFILIPEK

S/S-O:RSROBINSON

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY TOKYO PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY TUNIS PRIORITY

AMEMBASSY STOCKHOLM PRIORITY

INFO RWANDA COLLECTIVE

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C O N F I D E N T I A L STATE 292402

E.O. 12356: DECL: OADR

TAGS: PREL, PHUM, PREF, EAID, RW

SUBJECT: FRIENDS OF RWANDA OPERATIONAL SUPPORT GROUP

REF: STATE 261936

1. CONFIDENTIAL - ENTIRE TEXT.

2. POSTS SHOULD DELIVER THE FOLLOWING LETTER FROM

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SECRETARY CHRISTOPHER TO HOST GOVERNMENT FOREIGN MINISTER  
OR EQUIVALENT AT THE EARLIEST OPPORTUNITY.

3. BEGIN TEXT OF LETTER:

DEAR MR. MINISTER:

THE UNITED NATIONS AND THE INTERNATIONAL COMMUNITY HAVE  
MADE GREAT EFFORTS TO ALLEVIATE HUMAN SUFFERING AND  
ADDRESS HUMANITARIAN NEEDS GROWING OUT OF THE CRISIS IN  
RWANDA. HOWEVER, MUCH WORK REMAINS TO BE DONE TO ENHANCE  
SECURITY AND FOSTER CONDITIONS WHICH WILL ENCOURAGE  
NATIONAL RECONCILIATION AND REFUGEE RETURN.

RESOLUTION OF THE RWANDA CRISIS WILL REQUIRE CONCERTED  
EFFORT ON SEVERAL FRONTS. TO COORDINATE AND SUPPORT THESE  
INTERNATIONAL EFFORTS, WE PROPOSE THE FORMATION OF AN  
OPERATIONAL SUPPORT GROUP. WE WOULD WELCOME YOUR  
COUNTRY'S ACTIVE PARTICIPATION IN THIS GROUP.

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IMPORTANT EFFORTS ARE ALREADY UNDERWAY TO IMPROVE SECURITY  
AND CONFIDENCE WITHIN RWANDA. THE UN IS WORKING TO  
COMPLETE ITS EXPANSION OF UNAMIR AND DEPLOYMENT OF HUMAN  
RIGHTS MONITORS. THIS EFFORT NEEDS THE FULL, COORDINATED  
SUPPORT OF KEY NATIONS.

INSECURITY IN THE REFUGEE CAMPS ON RWANDA'S BORDERS  
REMAINS A SERIOUS PROBLEM WHICH, IF NOT EFFECTIVELY AND  
QUICKLY ADDRESSED, COULD DESTABILIZE RWANDA AND THE ENTIRE  
SUBREGION. THE UN IS STUDYING THIS ISSUE NOW. WE MUST BE  
PREPARED TO ASSIST IN ADDRESSING THIS CRUCIAL PROBLEM.

TRUE RECONCILIATION WILL NOT BE POSSIBLE UNTIL THOSE  
RESPONSIBLE FOR GENOCIDE AND OTHER ATROCITIES ARE  
IDENTIFIED AND BROUGHT TO JUSTICE. FAILURE TO ACT RISKS  
REPRISALS AND RENEWED VIOLENCE. WE MUST SUPPORT THE  
EFFORTS OF UN BODIES TO INVESTIGATE THE ATROCITIES AND  
ESTABLISH AN EFFECTIVE AND EXPEDITIOUS METHOD TO ACHIEVE  
ACCOUNTABILITY. RWANDA'S DOMESTIC JUDICIAL SYSTEM WILL  
NEED HELP, AS WELL.

RWANDA WILL REQUIRE SUBSTANTIAL ASSISTANCE TO RESTORE  
BASIC SERVICES AND INFRASTRUCTURE. AT THE SAME TIME, WE

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MUST ENCOURAGE AND SUPPORT EFFORTS AT POLITICAL RECONCILIATION. THE KEY PRINCIPLES OF THE ARUSHA ACCORD -- INCLUSIVENESS IN GOVERNMENT, MILITARY INTEGRATION, AND RESPECT FOR HUMAN RIGHTS -- ARE ALL VITAL ELEMENTS IN A PROGRAM OF NATIONAL RECONCILIATION, AND WE SHOULD BE PREPARED TO SUPPORT INITIATIVES IN THESE AREAS. THESE EFFORTS WILL HELP CREATE CONDITIONS THAT WILL FOSTER

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NATIONAL RECONCILIATION AND REFUGEE RETURN.

AS YOU CAN SEE, THIS IS INDEED AN AMBITIOUS UNDERTAKING, AND ONE THAT CAN ONLY SUCCEED THROUGH SUSTAINED, COORDINATED SUPPORT BY RWANDA'S FRIENDS. IN OUR VIEW, THIS CAN BEST BE ACHIEVED THROUGH THE FORMATION OF AN OPERATIONAL SUPPORT GROUP.

WE PROPOSE HOLDING THE GROUP'S FIRST MEETING IN WASHINGTON IN MID-NOVEMBER, WITH SUBSEQUENT MEETINGS IN NEW YORK. WE HOPE VERY MUCH THAT YOUR COUNTRY WILL AGREE TO PARTICIPATE.

SINCERELY,

WARREN CHRISTOPHER

END TEXT.

4. NO SIGNED ORIGINAL WILL FOLLOW. IF HOST GOVERNMENT INQUIRES AS TO WHICH COUNTRIES ARE BEING INVITED, PLEASE INFORM HOST GOVERNMENT THAT PROPOSED PARTICIPANTS ARE: THE U.S., FRANCE, BELGIUM, THE UK, GERMANY, JAPAN, CANADA, SWEDEN, AND THE CURRENT OAU CHAIRMAN (TUNISIA, THIS YEAR). WE ENVISION THE WASHINGTON MEETING TO BE AT THE UNDER SECRETARY LEVEL OR APPROPRIATE EQUIVALENT, WITH U/S WIRTH LEADING THE U.S. DELEGATION. SUBSEQUENT MEETINGS IN NEW YORK WOULD BE AT THE ASSISTANT SECRETARY LEVEL.

5. MINIMIZE CONSIDERED.

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